

## Message Text

CONFIDENTIAL

PAGE 01 BELGRA 00547 250650Z  
ACTION EUR-12

INFO OCT-02 IO-13 ISO-00 AID-05 CEQ-01 CIAE-00 SOE-02  
COME-00 DODE-00 EB-08 EPA-01 INR-07 L-03 NSF-01  
NSAE-00 PM-05 OES-07 SS-15 SP-02 DOE-11 INT-05  
NSCE-00 SSO-00 USIE-00 INRE-00 HA-05 CU-04 BIB-01  
/109 W

-----129507 250658Z /14

O 250606Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4674  
INFO USMISSION GENEVA IMMEDIATE  
USMISSION USNATO

C O N F I D E N T I A L BELGRADE 0547

FOR EUR/RPM, EUR/SOV, IO/IEP OES AND EUR/RPE FROM USDEL CSCE

E O 11652: GDS  
TAGS: CSCE, OCON, ECE, SENV  
SUBJECT: BELGRADE CSCE -- POSITION ON BRESHNEV BASKET TWO  
CONFERENCES

REF: GENEVA 0955

1. WHEN DEVELOPING INSTRUCTIONS FOR U.S. MISSION GENEVA  
ON HOW TO RESPOND OVER NEXT FEW WEEKS TO STANOVNIK ON  
PREPARATORY WORK ECE SECRETARIAT HAS UNDERTAKEN ON POSSIBLE  
HIGH LEVEL ENVIRONMENT CONFERENCE, DEPT MAY WISH TO  
TAKE INTO ACCOUNT TACTICAL SITUATION THAT HAS DEVELOPED AT  
BELGRADE. SOVIETS CONTINUE TO STONEWALL AND PREVENT  
MEANINGFUL NEGOTIATION OF A CONCLUDING DOCUMENT AND TO  
DEMONSTRATE BY VARIOUS OTHER MEANS THEIR INTENTION TO DOWN-  
GRADE SIGNIFICANCE OF BELGRADE MEETING AND TO ENSURE THAT  
SUBSEQUENT FOLLOW-UP MEETINGS ARE MORE TO THEIR TASTE,  
E.I. DO NOT INCLUDE LENGTHY REVIEW OF FINAL ACT  
IMPLEMENTATION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 00547 250650Z

2. SOVIETS WOULD CLEARLY LIKE TO CHANGE RULES OF  
CSCE GAME AS IT HAS DEVELOPED WHILE RETAINING  
FROM CSCE THOSE ELEMENTS THAT THEY STILL SEE TO BE  
IN THEIR LONG-TERM INTERESTS. IN THIS CONNECTION  
SOVIETS WOULD APPEAR STILL TO ATTACH CONSIDERABLE  
IMPORTANCE TO THE HOLDING OF THREE BASKET TWO

CONFERENCES PROPOSED BY BREZHNEV ON ENVIRONMENT, ENERGY AND TRANSPORT. GIVEN STATE OF PLAY IN ECE, THEY MAY WELL CALCULATE THAT REGARDLESS OF WHAT HAPPENS AT BELGRADE THEY ARE VIRTUALLY ASSURED OF GETTING AT LEAST ENVIRONMENT CONFERENCE IN NEAR FUTURE.

3. DEPT MAY WISH TO CONSIDER WHETHER IT WOULD BE USEFUL FOR GENEVA TO DROP A FEW HINTS IN ITS CONTACTS WITH STANOVNIK AND OTHER MISSIONS THAT DECISION TO HOLD ENVIRONMENT CONFERENCE HAS NOT YET BEEN MADE AND THAT CSCE IMPLEMENTATION IN ECE CANNOT BE DIVORCED FROM STATE OF PLAY IN CSCE AS A WHOLE. THUS FURTHER DEVELOPMENTS IN BASKET TWO AREA, OF WHICH AN ENVIRONMENT CONFERENCE UNDER ECE AUSPICES MIGHT BE AN IMPORTANT PART, SHOULD BE IN LINE WITH DEVELOPMENTS IN OTHER EQUALLY IMPORTANT CSCE AREAS, AND IN THIS CONNECTION WE ARE CONCERNED BY INDICATIONS OF SOVIET DESIRE TO DOWNGRADE BELGRADE MEETING AND ITS POTENTIAL CONTRIBUTIONS, IN PARTICULAR, IN HUMAN RIGHTS AND BASKET THREE.

4. SUCH A MESSAGE WOULD BE COMPTATIBLE WITH WHAT WE ARE TELLING SOVIETS HERE, NAMELY THAT THEY CANNOT EXPECT TO INCLUDE POSITIVE REFERENCES TO BREZHNEV  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 00547 250650Z

BASKET TWO CONFERENCES IN CONCLUDING DOCUMENT IF THERE IS NOT APPROPRIATE BALANCING SUBSTANCE OF IMPORTANCE TO WEST. IT WOULD NOT PREJUDGE OUR ULTIMATE POSITION ON AN ENVIRONMENT CONFERENCE, BUT IT MIGHT MAKE SOVIETS THINK A BIT HARDER ABOUT PRICE THEY ARE WILLING TO PAY FOR MAINTAINING THEIR PRESENT FULLY UNCOOPERATIVE STANCE AT BELGRADE.  
GOLDBERG

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COLLECTIVE SECURITY, BASKETS II, FOREIGN POLICY POSITION, MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BELGRA00547  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780036-1160  
**Format:** TEL  
**From:** BELGRADE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780126/aaaaavrd.tel  
**Line Count:** 102  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 9bd5a1e0-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 GENEVA 955  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 09 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3719583  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BELGRADE CSCE -- POSITION ON BRESHNEV BASKET TWO CONFERENCES  
**TAGS:** OCON, SENV, YO, CSCE, ECE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/9bd5a1e0-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014